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**Prepared Statement before the
Subcommittee on Legislative
Branch Appropriations,
Committee on Appropriations,
U.S. Senate**

*On the Appropriations Request
of the Government Printing Office
for Fiscal Year 2010*

138 Dirksen Senate Office Building

Thursday, May 21, 2009

2:30 PM



Chairman Nelson, Senator Murkowski, and Members of the Subcommittee on Legislative Branch Appropriations:

It is an honor to be here today to discuss the appropriations request of the Government Printing Office (GPO) for FY 2010.

Results of FY 2008

Building on our continuing transformation, GPO recorded another year of positive performance in FY 2008. Much of this was attributable to the production of passports. The State Department's requirement for these documents grew significantly during the year, rising by nearly a third—from an estimated 18 million to approximately 24 million—by year's end. By mid-year FY 2009, however, passport production had decreased significantly due to reduced demand from the State Department.

GPO's support for Congress during FY 2008 was highlighted by work on products required for the Joint Congressional Committee on Inaugural Ceremonies, including invitations, maps, signs, programs, tickets, and other products, most notably secure credentials for law enforcement personnel associated with this event. During the year GPO also began producing the new edition of the U.S. Code, and delivered a number of other important congressional products, including *Black Americans in Congress, 1807-2007*. For Federal agencies, GPO began procuring work to support the upcoming 2010 Census, built its smart card business to help support State Department and Homeland Security travel documents, and with the Office of Management and Budget GPO coordinated the electronic delivery to Congress of the official version of the *Budget of the United States Government for FY 2009*, which we authenticated by digital signature.



GPO's electronic transition efforts proceeded apace as we readied our Federal Digital System (FDsys) for its first public release, which occurred in January 2009. This system will replace and improve on the services of *GPO Access*, which has provided the public with online access to Government information since 1994; funding for FDsys operating costs in the future will be derived from the appropriated funding sources currently supporting *GPO Access*. FDsys will also serve as GPO's digital platform, with a planned capability to provide for the intake, storage, processing, and output of Government publication content in a variety of forms and formats. With a state-of-the-art search and retrieval capability, FDsys is uniquely positioned to support the new Administration's commitment to providing greater openness and transparency in Government information. During the year GPO also expanded its authentication capabilities. In addition to the *Budget*, GPO completed work on authenticating selected congressional bills for the 110th Congress and is extending this capability to all bills in the 111th Congress.

Over the past several years, GPO has implemented a variety of green initiatives in its operations: for more than a decade, for example, printing papers used by GPO have met the requirements for recycled content contained in the Resource Conservation and Recovery Act of 1989, as amended, and corresponding Executive Orders. The printing

inks used by GPO and its contractors comply with the requirements of the Vegetable Ink Printing Act of 1994. GPO works with the Environmental Protection Agency and the District of Columbia to meet the standards for emissions of volatile organic compounds established by the Clean Air Act.

However, there is more that GPO can do in this field, and during FY 2008 sustainable environmental stewardship was the focus of a concentrated effort at GPO. In my view, the future of sustainable environmental stewardship means being proactive and making changes so that GPO becomes a more efficient operation that makes better use of the resources under our control. During FY 2008, we articulated a vision for the entire lifecycle of what GPO produces, from how we source the raw materials to how we produce our products, to what happens to the products when consumers are done with them.

For GPO, this means a variety initiatives, including development of a plan for moving from web offset presses to digital equipment to reduce paper consumption; accelerating the re-engineering of business processes in production, procurement, documents dissemination, and administration to take advantage of the efficiencies offered by digital technology; conducting energy audits throughout our facilities to reduce our energy demand; using more environmentally responsible paper; reducing hazardous waste through solvent recovery systems, and reducing the total amount of waste generated by our operations; and installing a “green” roof on our building, in targeted areas, to double the life expectancy of the roof and reduce heating demands in the building. During FY 2008, GPO made significant progress in these fields and laid the groundwork for continued sustainability improvements in the coming year.



FY 2010 Appropriations Request

For FY 2010, we are requesting a total of \$166,307,000, to enable us to:

- Meet projected requirements for GPO’s congressional printing and binding and information dissemination operations during FY 2010;
- Provide investment funds for necessary information dissemination projects in the Federal Depository Library Program;
- Complete the development of FDsys and implement other improvements to GPO’s information technology infrastructure; and
- Perform essential maintenance and repairs on GPO’s buildings.

Congressional Printing and Binding

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| FY 2009 Approved | \$ 96,828,000 |
| FY 2010 Request | \$ 93,296,000 |
| Change | (\$ 3,532,000) |

Change includes:

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| Price level changes | \$ 2,362,000 |
| Volume changes | \$ 3,273,000 |
| Elimination of shortfall | (\$ 9,167,000) |

We are requesting \$93,296,000 for this account, representing a decrease of \$3,532,000 from the level approved for FY 2009.

Funding for FY 2010 congressional printing and binding requirements includes price level changes averaging 2.7% that are attributable primarily to existing wage contracts, as well as estimated volume changes in certain workload categories based on historical data. GPO projects an increased volume for the daily *Congressional Record*, business and committee calendars, miscellaneous printing and binding, hearings, document envelopes and document franks, and *Congressional Record* indexers. These workload increases will be offset by reductions in volume for committee prints, miscellaneous publications, bills, resolutions, and amendments, committee reports, and other workload categories. The funding provided for FY 2009 eliminated the shortfall in this appropriation that was accumulated in FY 2007 and FY 2008.

Salaries and Expenses of the Superintendent of Documents

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| FY 2009 Approved | \$ 38,744,000 |
| FY 2010 Request | \$ 40,911,000 |
| Change | \$ 2,167,000 |

Change includes:

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| Mandatory Requirements | \$ 1,094,000 |
| Investment Requirements | \$ 1,073,000 |



We are requesting \$40,911,000 for this account, representing an increase of \$2,167,000 over the level approved for FY 2009. The increase is to cover mandatory pay and price level changes, and to continue improving public access to Government information in electronic formats by implementing a series of projects and hiring additional program specialists.

As GPO continues to perform information dissemination through the Federal Depository Library Program (FDLP) on a predominately electronic basis, as mandated by the conference report accompanying the Legislative Branch Appropriations Act for FY 1996, we need to make continuing investments in this program’s technology infrastructure and supporting systems. Included in our request for FY 2010 is funding to cover additional data storage, the migration of legacy applications to updated service functions, miscellaneous materials for digitization projects, survey and data analysis, legacy application integration for the FDLP desktop, and hiring 10 additional full-time equivalents to perform acquisitions, classification, cataloging and indexing, and related requirements.

Revolving Fund

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| FY 2009 Approved | \$ 4,995,000 |
| FY 2010 Request | \$ 32,100,000 |
| Change | \$ 27,105,000 |

Change includes:

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| Investments in information technology infrastructure and systems development | \$ 18,500,000 |
| Building maintenance and repairs | \$ 13,600,000 |

We are requesting \$32,100,000 for this account, to remain available until expended, to fund essential investments in information technology infrastructure and systems development, as well as needed maintenance and repairs to GPO's buildings.

Our request includes \$18,500,000 for investments in information technology infrastructure and systems development. The key projects covered under this heading are \$8 million to complete the development of FDsys; \$9.5 million to replace GPO's automated composition system, implement an automated manufacturing workflow system, continue implementing GPO's Oracle business systems, and fund related projects; and \$1 million for continuity-of-operations (COOP) improvements to GPO's presence at the legislative branch alternate computing facility.

The balance of our request is \$13,600,000 for necessary repairs and maintenance to GPO's buildings, including continuing elevator replacement and renovation, window replacement for energy conservation, and related projects. Our request includes \$1.7 million for various green and environmental initiatives. The funding provided for FY 2009 will pay for a new roof as well as contribute to elevator repairs and FDsys development.

Chairman Nelson, Senator Murkowski, and Members of the Subcommittee, we look forward to working with you, and with your support we can continue GPO's record of achievement. This concludes my prepared statement, and I would be pleased to answer any questions the Subcommittee may have.





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